

## Assistance in the Expansion of Neighboring Community Institutions to Accelerate Welfare in Bumiayu Village, Malang City

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### ABSTRACT

At the beginning of 2023 in RT 03, Bumiayu Village, Malang City, the number of heads of families reached 198 heads of families (KK). The compulsory expansion from 1 (one) RT to 2 (two) or more RTs is only carried out when the RTs exceed the number of 50 (fifty) households. Therefore, this community service aims to accompany the expansion of the Rukun Neighbor institution to accelerate welfare in RT 03 Bumiayu Village, Malang City. Implementation methods include (1) Focus Group Discussion (FGD), (2) Assistance in the expansion of RT 03 Bumiayu Village Malang City, and (3) Media use from the results of the RT 03 expansion assistance team, Bumiayu Village, Malang City.

## INTRODUCTION

Refer to Malang City Regional Regulation Number. 1 Year 2013 concerning Neighborhood Pillars and Community Pillars. That Rukun Neighbor (hereinafter abbreviated as RT) is an institution formed through local community consultation in the framework of government and community services determined by the Lurah. (Muzadzi 2013) The number of heads of families from each RT is at least 30 (thirty) and a maximum of 50 (fifty). If the number of heads of families exceeds the maximum limit, then RT must be expanded, namely dividing RT institutions into two or more (Muzadzi 2013). The necessity of RT expansion is intended to apply village or village democracy (Mukhammad Soleh, Dian Utami Ikhwaningrum, et al. 2023). Community participation in good governance, including the performance of village government and RT/RW, is essential because it can improve the quality of democracy in the village (Mukhammad Soleh, Sinda Eria Ayuni, et al. 2023) Community participation in the implementation of good governance, including the performance of village government, is very necessary because it can improve the quality of democracy in the village. Moreover, the expansion of RT is in order to accelerate the realization of community welfare (Putra 2021). This provision is in line with the purpose of the Indonesian state is to promote general welfare with social justice for all Indonesian people (Kristianti 2021).

Bumiayu Village, which is located in the Kedungkandang District of Malang City, is one of the villages affected by the increase in population. Bumiayu Village Malang City is divided into 6 (six) Rukun Masyarakat (hereinafter abbreviated as RW) and 56 (fifty six) Rukun Neighbor (hereinafter abbreviated as RT). More clearly, the map of Bumiayu Village, Kedungkandang District, Malang City, can be seen in figure 1.

### PETA KELURAHAN BUMIAYU KECAMATAN KEDUNGKANDANG KOTA MALANG

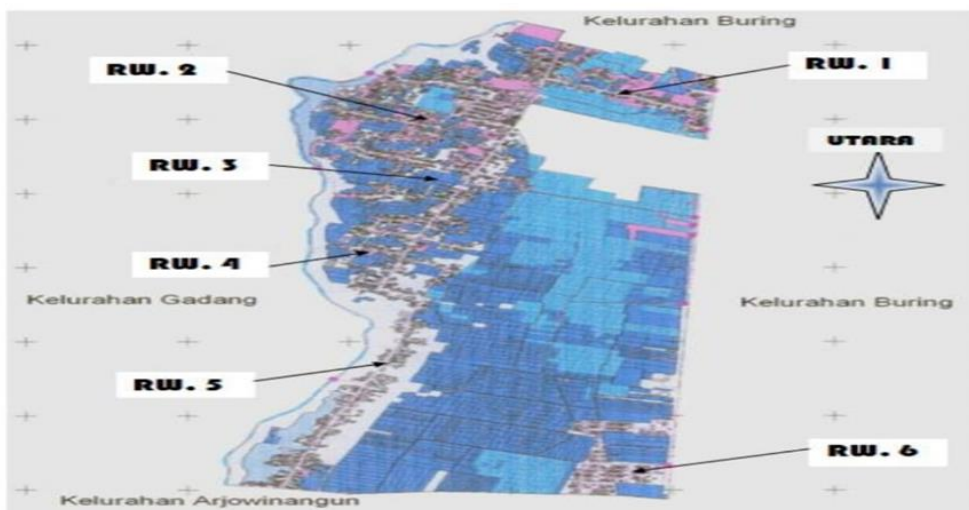


Figure.1 Bumiayu Sub-District Map

The population of Bumiayu Village in 2022 is 20,555 people with 10,282 men and 10,273 women. For the number of households as many as 2,259, with a population density of 4,4012/KM<sup>2</sup>, occupying an area of 3.86 KM<sup>2</sup>. (General and Regional, n.d.)

**Table 1. Number of Population of Bumiayu Village**

Not	Village Name	Population		
		Man	Woman	Male and Female
1	Bumiayu	10.282	10.273	20.555
Sum		10.282	10.273	20.555

Source: Bumiayu Village Website, Kedungkandang District, Malang City (processed: 2023)

Of the total population in Bumiayu Village, most of them are in RT 03. The number of heads of families living in RT 03 is quite fantastic, which is 198 households, spread across 3 regions, namely the eastern region, the southern region, and the western region. In the east of the region, it became the center of the economy by establishing Indomart. In the south of the region is a housing centre consisting of 2 housing: Kenikir 1 Housing and Armada Housing. While in the western region inhabited by residents who have long lived in Bumiayu and immigrants who occupy Kenikir 2 Housing. Objective conditions show that RT 03 Bumiayu Village, has experienced a state of obesity or excess number of family heads, and it must be possible to expand RT immediately. As a juridical reference, it is contained in Malang Mayor Regulation Number 1 of 2013 which regulates Neighborhood Pillars and Community Pillars. As an operational technical guide, one year later Malang Mayor Regulation Number 46 of 2014 was issued concerning Procedures for the Formation of Neighborhood Pillars and Community Pillars.

However, at the practical level, the procedures for the formation of RT are not easy to implement by the community. The reason is, not many people are willing and able to learn the content contained in the regulation, even though there is an excess of family heads. As a result, services are slow and efforts to empower people's potential in improving people's welfare are getting longer and farther. With such objective conditions, it is necessary to assist the expansion of RT, especially RT 03 in Bumiayu Village. Based on the description above, there is a problem, namely RT 03 Bumiayu Village, which is obese in the number of heads of families, which has an impact on slow services and empowerment of community potential is less than optimal. Thus, it is necessary to assist the expansion of RT 03 in accelerating welfare in Bumiayu Village, Malang City.

## **IMPLEMENTATION AND METHODS**

The forms of activities in this community service program are carried out using implementation methods, including: (1) Focus Group Discussion (FGD), (2) Assistance in the expansion of RT 03 Bumiayu Village Malang City, and (3) Media use.

### **Focus Group Discussion (FGD)**

Focus Group Discussion (FGD), in community service, was carried out to identify the needs and obstacles faced in the context of the expansion of RT 03 to accelerate welfare in Bumiayu Village, Malang City. In addition, with the Focus Group Discussion (FGD), it became a means of exchanging views between RT administrators, RT 03 communities and related stakeholders.

### **Assistance for the expansion of RT 03 Bumiayu Village, Malang City**

The assistance of the service team from Wisnuwardhana University Malang was carried out to bloom RT03 Bumiayu Village Malang City, from the original one RT to two or more RTs. In this case, the service team can directly participate in assisting the process of expanding RT 03 Bumiayu Village Malang City, starting from mapping the RT area coverage, making minutes of the RT 03 expansion meeting, and preparing new RT administrators until the issuance of a Decree from Bumiayu Subdistrict of Malang City regarding the determination of a new RT.

### **Media**

The media used are laptops and mobile phones to document activities and as a medium for publicizing community service activities related to the expansion of neighboring community institutions to accelerate welfare in Bumiayu Village, Malang City.

The parties involved and the main targets in problem-solving activities in community service by the service team from Wisnuwardhana University Malang in the expansion of RT 03 for welfare acceleration in Bumiayu Village Malang City, among others:

1. The RT 03 institution Bumiayu Village Malang City, as an activity partner that will be the target of the formation of RT expansion, so as to realize and accelerate the equitable distribution of welfare of RT 03 residents.
2. Bumiayu Village regional apparatus, as a protector of this service activity which provides space and opportunity for RT 03 institutions to expand with procedures and requirements in accordance with the applicable Malang Mayor Regulation.
3. The RT 03 community, as the subject of this community service activity, will implement the procedures for the formation of RT 03 through an expansion mechanism.
4. The service team from Wisnuwardhana University Malang as academics and practitioners who accompany the expansion of RT 03 as an effort to accelerate welfare in Bumiayu Village, Malang City.

## RESULTS AND DISCUSSION

Community service activities carried out by the service team from Wisnuwardhana University Malang aim to build mutual awareness about the importance of RT expansion to accelerate community welfare in the Bumiayu Village area. This community service program activity is a solution to the problems faced by RT 03 by expanding RT from one RT 03 to one or more new RTs in Bumiayu Village, Malang City. In order to achieve the purpose of Community Service, there are 3 (three) forms of activities as solutions to solving problems that have been carried out in the community service program in Bumiayu Village, Malang City.

*First, in the form of Focus Group Discussion (FGD).*

Through FGD activities, it is hoped that a manuscript will be compiled to identify problems and identify the needs and obstacles faced by the people of RT 03 Bumiayu Village, Malang City.

*She was second, strengthening the capacity of relevant stakeholders*

This activity aims to build joint commitment between Bumiayu community members and community leaders, religious leaders, administrators RT 03 dan pengurus RW 04 tentang pemekaran RT to accelerate community welfare, especially in RW 04 Bumiayu Village Malang City. Third, assistance in the expansion of RT 03 Bumiayu Village, Malang City. Through this activity, it is hoped that the expansion in RT 03 will become one or more new RTs.



**Figure.2 Bumi Ayu Village Office, Malang City**

RT expansion will have an essential meaning for people's lives, especially RT 03 Bumiayu Village Malang City while RT expansion is able to create legal certainty and maintain the spirit of the purpose of RT expansion, which is to provide social justice. In addition, the expansion of RT is intended to accelerate welfare.



The FGD activity began with opening remarks by the Team Leader (Dr. Marsudi Dedi Putra, S.Pd., S.H., M.H.) followed by introductions started by the community service team of Universitas Wisnuwardhana Malang respectively by the Team Leader, followed by the introduction of team members (1) Dr. Mukhammad Soleh, S.H., M.Hum., and (2) Nabilah Ayudita.



**Figure.3 Discussion with the elected RT Chairman and Bumi Ayu Village Head.**



**Figure. 4 Discussion with RT.03 Residents of Bumi Ayu Village, Malang City**

Furthermore, the Team Leader asked the parties consisting of RW 04 representatives, RT 03 representatives, community leaders, and religious leaders to introduce themselves. After the introduction was completed, it was continued with an explanation of the proposal by the service team from Wisnuwardhana University Malang. In the next session, the team leader allowed FGD participants to convey the problems and obstacles faced by RT 03, which focused more on the issue of RT 03's expansion in Bumiayu Village, Malang City. The first opportunity to express opinions was from representatives of RW 04, followed by representatives of RT 03, then from representatives of religious leaders, and ended with representatives of community leaders. Various further proposals were responded to from the Service team from Wisnuwardhana University Malang. In the final session of the FGD, the Team Leader allowed the Team members, namely Dr. Mukhammad Soleh, S.H., M.Hum., to conclude as well as provide input related to the steps that need to be prepared for further activities related to the preparation of RT 03 expansion in RW 04 Bumiayu Village, Malang City. The FGD activity was closed by the Head of the Service Team from Wisnuwardhana University Malang.

The needs and obstacles faced by residents of RT 03 Bumiayu Village, Malang City, in the expansion of RT it is described as follows:

### **Necessity**

Based on the results of the FGD, at least three main problems faced by residents of RT 03 Bumiayu Village, Malang City, namely: (1) Pemekaran RT 03; (2) landfills; and (3) Repair of Waterways. However, the focus in this discussion is more specific and emphasized on problems related to the expansion of RT 03. As for the question faced in the reclamation of RT 03, Bumiayu Village of Malang City can be mapped as follows:

*First*, the number of Heads of Families who are obese or overloaded is viewed from the aspect of the provisions of laws and regulations, both in Malang Mayor Regulation Number 1 of 2013 concerning Neighborhood Pillars and Community Pillars, as well as in Malang Mayor Regulation Number 46 of 2014 concerning Procedures for the Formation of Neighborhood Pillars and Community Pillars.

*Second*, the impact of obesity on the number of heads of families affects the distribution of social assistance. In the distribution of social assistance from the Government only reaches a small part of the community. And not evenly distributed so that the general public cannot feel welfare. This causes injustice in administrative services and there is a gap between the east, west, and south regions in the RT 03 area of Bumiayu Village, Malang City.

Based on the problems faced by residents of RT 03 Bumiayu Village, Malang City, several emphases can be drawn regarding the needs of RT 03 residents:

1. Need to reserve RT 03 into one or more new RTs;
2. There needs to be a territorial boundary between the old RT and the newly formed RT;
3. There needs to be news of the RT expansion event;
4. Need a Decree from Lurah Bumiayu about the newly formed RT Manager.

### **Constraint**

Based on the results of the FGD, the obstacles faced by residents of RT 03 Bumiayu Village in Malang City were mapped, including:

*First*, not many people understand the laws and regulations related to RT expansion and the procedures or mechanisms for expansion;

*Second*, there are often differences of views on the technicalities of territorial division between the old RT and the new RT;

*Third*, not many citizens who are willing to work socially are willing to take care of all the administrative interests of residents related to the new RT expansion

From the results of the *Forum Group Discussion* (FGD), the service team then assisted the expansion of RT 03 Bumiayu Village, Malang City. In assisting the expansion of RT 03, there are several stages and conditions that must be met, namely: (1) requirements regarding the number of heads of families of at least 30 heads of families and a maximum of 50 heads of families, (2) melakukan RT 03 community deliberations facilitated by the Chairman of Rukun Masyarakat (RW) 04, (3) the results of RT 03 community deliberations are stated in the form of minutes and (4) minutes are submitted to Bumiayu Subdistrict of Malang City to ask for a letter of approval for the expansion of RT 03. (4) if approved, an election committee for the head of the RT and management facilitated by the Chairman of Rukun Masyarakat 04, (5) the results of the election deliberation are signed by the election committee and known by the Bumiayu Subdistrict of Malang City which is attached: (a) the attendance list of participants, (b) the composition of the management of the results of the election deliberation, and (6) the Bumiayu Sub-district of Malang City issues a Decree on the Expansion of RT 03 and the management.

By following the agreement of RT 03 residents attended by RT 03 institution administrators, community leaders, religious leaders and the people of Bumiayu Village Malang City, RT 03 can be divided into 3 (three) RTs with the following details: (1) there is 1 (one) old RT, namely RT 03, (2) there are 2 (two) newly formed RTs, namely RT 09 and RT 10.

About mapping territorial boundaries and the number of heads of families are regulated as follows:



1. RT 03 is located in the eastern region with regional boundaries: west of Mr. Taufiq Santoso's house, east of Indomaret's shophouse, south of Mr. Yusuf's house. The number of households in RT 03 is 87;
2. RT 09 is in the southern region with territorial boundaries: west of Mr. Khoirul's house, east of the Armada housing, and south of Mr. Slamet's house. The number of family heads on RT 09 is 58 family heads And
3. RT 10 is located in the western region with regional boundaries: west of Mr. Agus Hariyanto's house, east of Mr. Sugeng Basuki's house, and south of H. Jamaluddin's house. The number of households in RT 10 is 53.

Regarding the composition of RT management in each RT, a consensus has been formed, which can be seen in table 2 below:

**Table.2 The composition of RT Management in RW 04 Bumiayu Village, Malang City**

RT Name	RT Manager Name
RT 03	Title: The Son of Muhammadu Secretary : Mustofa Bendahara : Power
RT 09	Chief : Heri Pujianto Secretary: Slamet Treasurer: M. Yusuf
RT 10	Ketua : Joko Siyono Secretary : Chorimanto Bendahara : Sugeng Basuki

Source: SK Lurah Bumiayu Malang City, 2023 (processed)

Table 2 shows the composition of the core board. In addition to the core management consisting of the Chairman, Secretary, and Treasurer, administrators are in charge of specific affairs. There are at least 5 fields contained in the management of RT including: (1) religious and social fields, (2) youth fields, (3) community empowerment fields, (4) security and order fields, and (5) development fields. The legalization of the management of Rukun Neighbor in Rukun Masyarakat 04 neighborhood of Bumiayu Village, Malang City, in 2023-2027 is determined through a Decree (SK) of Bumiayu Subdistrict, Kedungkandang District, Malang City. The Bumiayu Lurah Decree related to the determination of the management of Rukun Neighbor in Rukun Masyarakat 04 neighbourhood can be seen in table 3 below:

**Table.3 Decree Number of Bumiayu Subdistrict of Malang City concerning RT Management in RW 04**

RT Name	SK Number	About
RT 03	188.451/314/35.73.03.1003/2023	Determination of the Management of Neighborhood Pillars in the Neighborhood of Rukun Masyarakat 04 Bumiayu Village, Kedungkandang District, Malang City in 2023-2027
RT 09	188.451/314/35.73.03.1003/2023	Determination of the Management of Neighborhood Pillars in the Neighborhood of Rukun Masyarakat 04 Bumiayu Village, Kedungkandang District, Malang City in 2023-2027
RT 10	188.451/314/35.73.03.1003/2023	Determination of the Management of Neighborhood Pillars in the Neighborhood of Rukun Masyarakat 04 Bumiayu Village, Kedungkandang District, Malang City in 2023-2027

Source: SK Lurah Bumiayu Malang City, 2023 (processed)

Based on table 3 above, it can be understood that the management period of Rukun Neighbor in RW 04 Bumiayu Village, Malang City, the term of office of the RT management is for 4 (four) years and can be extended again for 2 periods. The expansion of RT 03 Bumiayu Village, Malang City, in reality, has a positive impact as a follow-up. This is shown by the increasing number of social assistance recipients as an effort to accelerate community welfare in the RT 03 area of Bumiayu Village, Malang City. If before the expansion of RT 03 the number of recipients of social assistance from the Government only amounted to 12 (twelve) people, after the expansion of RT 03 the number of recipients experienced a significant increase. The distribution of the number of recipients of social assistance from the Government to accelerate welfare after the expansion of RT 03 Bumiayu Village in Malang City can be seen in table 4 below:

**Table.4 Distribution of recipients of social assistance from the Government to accelerate welfare**

RT Name	Sum Social Aid Recipients	The existence of social assistance
RT 03	12 Heads of Families	Basic Food
RT 09	6 Heads of Families	Basic Food

Source: Social Assistance Data in RT 03, RT 09, and RT 10 (processed)

Table 4 above shows that social assistance recipients increased by 133% (one hundred thirty-three per hundred). The increase in recipients of social assistance from the Government indicates that the number enjoying social aid is increasing. As a result, poverty can be reduced, social assistance connoisseurs are growing, and finally social welfare in the Bumiayu Village area of Malang City is getting closer to being realized. However, the expansion of RT 03 institutions still requires evaluation. As an evaluation of the expansion of RT in Bumiayu Village, Malang City, in practice, it is not balanced with qualified human resources, so that the potential contained in each RT cannot be optimally empowered. In addition, the expansion in RT 03 has not been balanced by adequate facilities and infrastructure. For example, RT 10 has no landfills and garbage carts. As a result, RT 10 residents are still throwing garbage on land owned by one of the RT 03 residents. Such conditions have adverse effects: (1) air pollution, (2) in the dry season there will often be fires, and (3) garbage that is burned causes RT residents to asphyxiate.

The expansion of the Rukun Neighbor institution is carried out when the number of heads of families in the RT is more than 50 households. RT expansion is carried out with the following mechanisms:

1. Conducted based on deliberations attended by RT administrators, community leaders and at least 2/3 of the head of the family and approved by at least 50% plus one of the residents present;
2. The head of the Citizens Watch forms an odd committee of at least five people and as many as nine people, consisting of managers and RT citizens;
3. The committee has the following duties: (a) to prepare facilities and infrastructure for the expansion of RT, (b) to formulate deliberative rules, and (c) to determine the name of the new RT;
4. The format and form of news of RT's events and Lurah's decision following applicable legal regulations;
5. The distribution of RT assets before the expansion to the RT results of the expansion is carried out based on deliberation and
6. RT expansion can only occur when the RT management service period ends.

The naming of RT is carried out in the following procedures: (a) the RT name uses a sequence number starting from number 1, and (b) the name of the RT resulting from the expansion is a continuation of the existing RT name. According to Prof. Moh. Fadli said that the expansion of RT must be able to guarantee fair legal certainty. No less important than the expansion of RT is accelerating welfare at the bottom of the Government. The expansion of RT should be carried out by prioritizing consensus deliberation to strengthen the joints of the Pancasila. Moreover, the expansion of RT must still maintain local wisdom, namely respecting the rights of RT residents in order to create civilized justice which is the hallmark of the Indonesian nation.

Similarly, the expansion of RT 03 to accelerate welfare in Bumiayu Village, Malang City, must be guided by procedures or mechanisms in accordance with applicable laws and regulations and pay attention to local wisdom that develops in the local community. Some of the main things that can be used as input in the expansion of RT in Bumiayu Village, Malang City, can at least be formulated as follows: In terms of formil related to the procedure or mechanism of reclamation RT 03 Bumiayu Kota Malang, has fulfilled and sesuai dengan mekanisme yang has been regulated in laws and regulations. Especially in Malang City, the regulation can be found in Malang Mayor Regulation Number 1 of 2013 which regulates Neighborhood Pillars and Community Pillars. As an operational technical guide, one year later Malang Mayor Regulation Number 46 of 2014 was issued concerning Procedures for the Formation of Neighborhood Pillars and Community Pillars. At the technical level, the division of RT 03 into 3 RTs, namely RT 03, RT 09, and RT 10, has been fulfilled the following stages:

1. The mechanism of deliberation;
2. Formation of an election committee;
3. Creation of minutes of events;
4. Decree of Bumiayu Subdistrict concerning the Determination of Neighborhood Pillar Management in the Neighborhood of Rukun Masyarakat 04 Bumiayu Village, Malang City in 2023-2027.

## CONCLUSIONS AND RECOMMENDATIONS

1. The expansion of RT 03 Bumiayu Village, Malang City, is an urgent need due to the number of heads of families who are obese or *hyperpopulated*. Normatively, juridically, each RT has no more than 50 households, but in RT 03 Bumiayu Village, Malang City, the heads of families reach 198 families. The obstacles faced in RT expansion include: (a) RT 03 residents do not understand the mechanism of RT expansion, and (b) determination of RT area boundaries that are prone to conflict between residents.
2. The steps taken by residents of RT 03 Bumiayu Village in Malang City in the expansion of RT are carried out through standard mechanisms following applicable laws and regulations, which include (a) a Deliberation mechanism, (b) The establishment of an election committee, (c) Preparation of minutes; (d) Decree of Bumiayu Subdistrict concerning the Determination of Neighborhood Pillar Management in the Neighborhood of Rukun Masyarakat 04 Bumiayu Village, Malang City for 2023-2027.
3. RT expansion should be carried out with adequate preparation, starting from the preparation of qualified human resources so that each RT's potential can be optimized optimally.
4. RT expansion should be prepared with adequate facilities and infrastructure so as not to cause new problems that burden every resident within the scope of Rukun Neighbor.

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